

## Message Text

CONFIDENTIAL

PAGE 01 STATE 013779

64

ORIGIN SNM-02

INFO OCT-01 NEA-11 IO-14 ISO-00 DEAE-00 CIAE-00 INR-10

JUSE-00 NSAE-00 RSC-01 SY-10 TRSE-00 USIA-15 NSC-10

SCI-06 OMB-01 AID-20 L-03 SS-20 IGA-02 /126 R

DRAFTED BY S/NM:RHMUNN:BB  
APPROVED BY S/NM:HRWELLMAN  
DEA:JCUSACK (DRAFT)  
NEA/PAF:ASCHIFFERDECKER (DRAFT)  
NEA/RA:TGRANT (DRAFT)  
IO/HDC-LCAVANAUGH (DRAFT)  
A/AID:JCORR (DRAFT)  
TREASURY:MBACH (INFO)

----- 051003

R 221843Z JAN 74  
FM SECSTATE WASHDC  
TO USMISSION GENEVA  
INFO AMEMBASSY ANKARA  
AMEMBASSY KABUL

C O N F I D E N T I A L STATE 013779

E.O. 11652: GDS

TAGS: SNAR

SUBJECT: AFGHAN NARCOTICS ENFORCEMENT PROGRAM

REF: KABUL 8749

1. DEVELOPMENTS REPORTED REFTEL HAVE BEEN DISCUSSED  
DURING LAST FEW DAYS WITH KABUL DCM LEWIS AND ANKARA  
DEA DEPUTY REGIONAL ADMINISTRATOR LEAMY, BOTH OF WHOM  
HERE ON CONSULTATION, AND WITH DEA OFFICIALS. CONSENSUS  
IS THAT WE SHOULD EXPLORE POSSIBILITY OF ARRANGEMENT TO  
PROVIDE SUPPLEMENTARY ENFORCEMENT SUPPORT SUCH AS OUT-  
LINED REFTEL THROUGH UN ADVISOR. WE FEEL WE SHOULD NOT  
OVERLOOK ANY OPPORTUNITY OF STIMULATING MEANINGFUL  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 013779

AFGHAN ENFORCEMENT ACTION. WE WOULD WISH RETAIN

SUBSTANTIAL DEA CONTROL OF EXPENDITURES AND ABILITY TO GEAR LEVEL OF DISBURSEMENT TO LEVEL OF ACTIVITY WHICH MIGHT BE GENERATED. MUCH WOULD DEPEND ON EXTENT OF ACCESS TO OPERATIONAL MATTERS WHICH ADVISOR MIGHT EVENTUALLY ENJOY. THIS COULD ONLY BE DETERMINED IN PRACTICE AND MIGHT IN ANY CASE CHANGE OVER THE COURSE OF TIME. WE, THEREFORE, SEE NEED FOR A FAIRLY FLEXIBLE APPROACH.

2. WE HAVE IN MIND A SIMPLE UMBRELLA AGREEMENT UNDER WHICH USG WOULD AGREE TO PROVIDE UP TO A SPECIFIED

AMOUNT, PERHAPS IN THE VICINITY OF \$50,000 DURING THE FIRST YEAR, IN SUPPORT OF EXISTING UN AGREEMENT. PART OF THIS COULD GO TO SUPPORT ITEM 40, IN CONNECTION WITH VEHICLE RENTAL AND DISCREET OPERATIONS CENTER EXPENSES, AND THE BALANCE UNDER ITEM 50, CONTINGENCIES. RATHER THAN ATTEMPT TO WORK OUT DETAILED CRITERIA FOR ADMINISTRATION BY UNFDAC OF A FIXED CONTRIBUTION, WE WOULD PREFER LANGUAGE WHICH WOULD PROVIDE FOR PERIODIC TRANSFERS FROM USG (THROUGH DEA REP KABUL) TO UN ADVISOR AS SPECIFIC REQUIREMENTS MAY ARISE. A POSSIBLE VARIANT WOULD BE TO PROVIDE A FIXED CONTRIBUTION FOR ITEM 40 SUPPORT AND A MUCH SMALLER AMOUNT FOR CONTINGENCIES, WITH A PROVISIO FOR SUPPLEMENTING LATTER FOLLOWING MUTUAL CONSULTATIONS. DEA WILL FUND.

3. GENEVA IS REQUESTED TO OBTAIN A PRELIMINARY READING OF UNFDAC RECEPTIVITY TO WORKING OUT SOME FORM OF ARRANGEMENT WITH US FOR SUPPLEMENTARY SUPPORT. IT SHOULD BE EMPHASIZED THAT WE DO NOT ENVISION HANDING UNFDAC A SET OF CRITERIA AND MONEY TO BE APPLIED THERETO. RATHER, IN AN ATMOSPHERE WHERE BOTH OF US FULLY UNDERSTAND THE PURPOSES TO BE SERVED AND THE CRITERIA WHICH USG WILL ITSELF APPLY WITH A FLEXIBILITY INHERENT IN DEA OPERATIONAL JUDGMENTS, WE FORM A CHANNEL THROUGH THE UN ADVISOR FOR PROVIDING SUCH ADDITIONAL SUPPORT TO THE EXTENT THOSE IN THE FIELD BELIEVE IS JUSTIFIED.

4. THIS ARRANGEMENT SHOULD BE CONSIDERED INDEPENDENTLY CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 013779

AND WOULD NOT AFFECT OUR READINESS TO CONSIDER AT AN APPROPRIATE TIME OTHER SUPPORT TO UN DRUG CONTROL PROGRAMS IN AFGHANISTAN.

5. WE WOULD LIKE TO PROCEED RAPIDLY IF UNFDAC RECEPTIVE AND COULD ARRANGE FOR MORE DETAILED CONSULTATIONS AT AN EARLY DATE. ALTERNATELY, SUCH CONSULTATION COULD TAKE PLACE DURING U COMING SPECIAL

SESSION CND, SINCE MOST OF THOSE CONCERNED WOULD BE  
PRESENT IN GENEVA AT THAT TIME. KISSINGER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DRUG CONTROL, AGREEMENTS, PROGRAMS (PROJECTS)  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 22 JAN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE013779  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** RHMUNN:BB  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** n/a  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740124/aaaaawhm.tel  
**Line Count:** 117  
**Locator:** TEXT ON-LINE  
**Office:** ORIGIN SNM  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** KABUL 8749  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 13 JUN 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <13 JUN 2002 by boyleja>; APPROVED <26 DEC 2002 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** AFGHAN NARCOTICS ENFORCEMENT PROGRAM  
**TAGS:** SNAR, AF, US  
**To:** GENEVA  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005